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DDCI Meeting with DepSecState

1200 - State Dept.

Please Return to ExecStaff

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*Spec*

**Central Intelligence Agency**  
Washington, D.C. 20505

DCI/DDCI Executive Staff

25 November 1986

MEMO FOR THE RECORD

SUBJECT: 21 Nov 86 DepSecState Lunch  
1200 hours - State Department

There was no MFR prepared for this meeting.



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20 November 1986

MEMORANDUM FOR: Deputy Director of Central Intelligence  
Deputy Director for Intelligence  
Deputy Director for Operations

SUBJECT: Meeting with Deputy Secretary of State  
21 November, 1200 hours, (State Department)

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TAB C Trips. You may want to ask about Whitehead's recent trip to Eastern Europe and fill them in on the DCI's brief visit to [redacted] At 25X1  
TAB C you will find a short summary of Whitehead's trip from EURA. (We did not attach the State cables their memo cites.)

TAB D Chad. State has indicated that they may wish to get your views on the recent fighting in northern Chad.

- Over the last few weeks, Libya's gradually worsening problems with its allies have boiled over into clashes.
- Habre has been seeking to take advantage of this disarray by sending teams of his own forces north of the 16th parallel to harrass the Libyans. In the last week or so, his troops reportedly have bagged a couple of Libyan aircraft.
- At the same time, the French have stepped up their activity in southern Chad, presumably as a warning to the Libyans.

At the NIO meeting last week, the Director asked Fred Wettering to provide him a background memo on the situation for his use with Admiral Poindexter. [redacted]

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TAB E -- Afghanistan. State has indicated a desire to talk about Fred Ikle's policy paper on US strategy toward Afghanistan. (This was on your agenda with Ikle last week.) At TAB E you will find a copy of the paper as well as a detailed commentary from the Task Force.

TAB F -- TTIC Membership. Mort Abramowitz wrote you earlier this month about his suggestion that TTIC's membership should be reviewed and that members from policy organizations be dropped. [redacted] 25X1  
disagrees. At TAB F you will find a copy of Mort's letter to you as well as a memo and some talking points from [redacted] 25X1

DCI/DDCI Executive Staff

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NIO/Africa  
12 November 1986

## TALKING POINTS FOR THE DCI

Background

In recent weeks, internecine fighting between the two major components of the Libyan surrogate force called GUNT in northern Chad led to Libya supporting a predominantly Arab faction, called the CDR, and suppressing the ethnic Gorane faction, called FAP and led by Goukouni Oueddeye. Libyan forces have arrested Goukouni, shot some of his supporters, and begun air strikes against FAP positions. Most of the 2,000 strong FAP contingent has begun attacking Libyans. Some FAP units have fled to tribal strongholds in the north while others have fled to rally to the Habre Government. President Habre has negotiated battlefield alliances with several FAP units and begun sending them supplies in return for their staying in the north to fight Libya. [REDACTED]

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President Habre is increasing pressure on the French government to provide air cover for his forces to go north. [REDACTED]

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[REDACTED] Libyan air strikes have already hit some FAP and civilian positions and are likely to demoralize potential anti-Libyan guerrillas. Habre reportedly will once again press the United States for "Stinger" missiles to negate Libyan air control. [REDACTED]

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Recommendations

The question of supply of "Stinger" missiles to Habre should be reexamined. Since there is an overt program of supply of US weaponry, including surface-to-surface missiles (REDEYES), such a program should most logically be overt under Defense auspices. [REDACTED]

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Talking Points

- Habre does need some form of reliable defense against Libyan air strikes, which have in the past badly demoralized his fighters. Habre reportedly has sent a few SAM-7s north. They are not likely to have an effect. It is questionable whether the 50 US-supplied REDEYE missiles will do much better. [REDACTED]

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TOP SECRET [REDACTED]

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- The French government is unlikely to provide air cover for Habre north of the 16th parallel unless Qadhafi badly miscalculates and provides a pretext for such an intervention. A Libyan strike too close to the 16th parallel or south of it is possible. The French attitude toward supporting a guerrilla campaign in the north and toward possible US supply of anti-aircraft missiles has evolved in a favorable direction.

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- The 4,500 strong Libyan garrison in northern Chad are well dug in but would appear to be extremely vulnerable to guerrilla action. The major Libyan outposts require extensive logistical support by road convoy and air delivery in this inhospitable environment.

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- Increased pressure on Libyan forces in Chad detracts from Libyan capabilities in neighboring Niger.

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[REDACTED] Qadhafi's intentions to subvert the pro-Western Kountche regime in Niger are clear and most recently manifested in an arrest last week of a Niger dissident from Libya caught caching a truckload of arms near Niamey--arms designed for unspecified terrorist actions in the Niger capital.

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- The Libyan army does not like Chad duty. In 1983, Qadhafi faced a near mutiny of Libyan troops and had to purge the units that had served in Chad. Libyan army unhappiness will now rise since they have, for the first time since 1983, been in limited combat and taken some losses.

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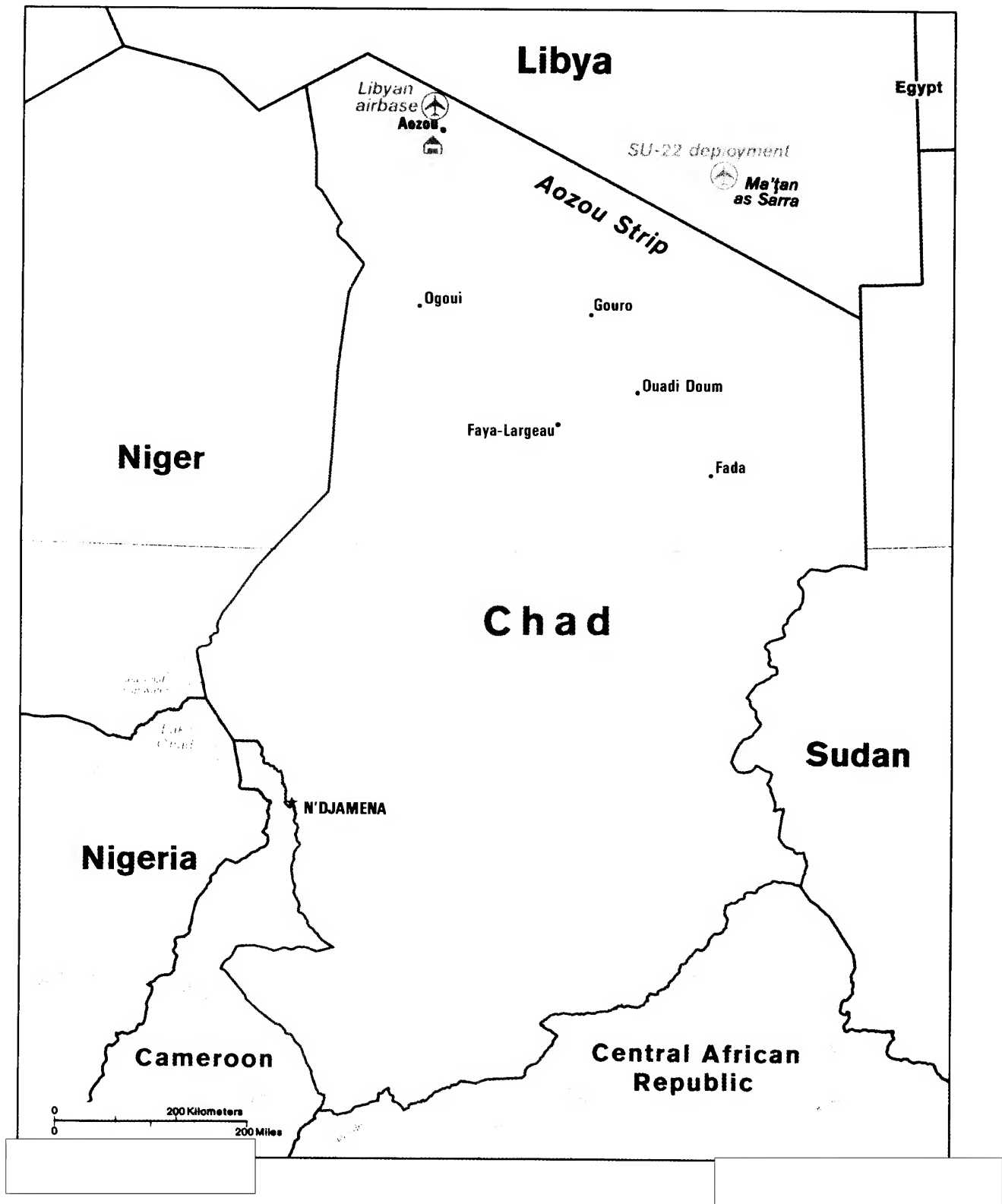
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ASSISTANT SECRETARY OF STATE  
WASHINGTON

Executive Registry

88- 5321X

November 7, 1986

Mr. Robert M. Gates  
Deputy Director for Intelligence  
Central Intelligence Agency

Dear Bob:

Now that the Chairman of TTIC has been newly designated, it seems an appropriate time to review the Committee's function and to address an anomaly which has bothered us for some time.

As you know, the TTIC membership includes policy officials. To the best of our knowledge, TTIC is the only interagency intelligence committee which invites policy officials to participate in the production or review of intelligence judgments. While it is clearly desirable to have members of the intelligence community participate on committees charged with policy or operational matters, it is, in our view, unwise to have policy officials--who must support a specific policy viewpoint--participate in the formulation of intelligence judgments.

I think it would be wise, now that TTIC has changed leadership, to review the membership of that Committee and ensure that, as an intelligence arm, it include only those legitimately eligible to participate in the intelligence analytical and estimative process. As matters now stand, we risk the erosion of TTIC's integrity as an Intelligence Committee over the long term as policy officials come and go. I am sure you will agree that this is a precedent to be avoided.

To the extent that TTIC has been engaged in operational matters (which I understand has not been its real function), they should be transferred to the SIG/TT or an appropriate committee under Ambassador Bob Dean. I will be happy to help arrange the transfer of any such function to an appropriate policy committee.

Sincerely,



Morton I. Abramowitz  
Bureau of Intelligence and Research

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DDI-05271X-86

18 November 1986

MEMORANDUM FOR: Acting Director of Central Intelligence

VIA: Deputy Director for Intelligence *AK*FROM: [REDACTED]  
Director of Scientific and Weapons Research

25X1

SUBJECT: Talking Points (C)

REFERENCE: ER 5321X, dtd. 7 November 1986, Letter From Abramowitz  
Regarding TTIC Membership1. Action: None. Background and talking points in reply to referenced letter from Ambassador Morton I. Abramowitz. [REDACTED]

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2. Background: On 7 November, Ambassador Abramowitz sent you a letter proposing that TTIC review its membership with an eye to excluding policy officials and that TTIC transfer some of its functions to the SIG/TT and Ambassador Dean. INR, in this case, is acting as spokesman for Political/Military and some regional bureaus who believe DoD's role has been too strong. In particular, State is concerned that DoD is pressuring COMEX--the subcommittee of TTIC which examines East-West visas and academic exchanges--to restrict exchanges with the Warsaw Pact. [REDACTED]

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3. State is overreacting. INR/Technology Transfer also believes the letter is an overreaction and argued against sending it, but lost to the pressure of PM and others. The issue of policy membership on TTIC was debated in 1981 when TTIC was organized. Then-DDCI Inman argued that policy membership would give TTIC relevance. History indicates that was a correct decision. [REDACTED]

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4. Although DoD--and other policy actors including State--have tried to pressure TTIC, a review of TTIC papers and recommendations indicate that they reflect available intelligence evidence and analysis. Indeed, only Intelligence Community representatives are allowed to vote on key judgments and recommendations. Others have a full voice, and can offer evidence, but cannot vote. [REDACTED]

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5. Recommendation: Chairman/TTIC and I recommend you use the attached talking points in your discussion with Ambassador Abramowitz. While rejecting the Ambassador's general points you leave the door open to review specific examples of policy interference with the TTIC process. [REDACTED]

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Attachment  
As stated~~CONFIDENTIAL~~

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DDI-05271X-86

### Talking Points

As you recall, TTIC was established in December 1981 with representatives designated by the National Foreign Intelligence Council principals. Reflecting the nominations from NFIC, TTIC includes NFIB members plus representatives from the NSC, Department of Commerce, Secretary of Defense, and the Department of Justice. [REDACTED]

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Nonetheless, the membership has always been controversial, in part because the line between technology transfer policy issues and intelligence questions is not always clear. [REDACTED]

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The issue of including policy community representatives on TTIC was debated extensively when the Committee was organized. It was decided that having the policy community represented in TTIC gave the Committee product more relevance.

- Commerce brings its vast knowledge of the export licensing function to the Trade Violations Working Group, a standing committee of TTIC.
- Justice and Commerce enhance TTIC's understanding of complex enforcement issues.
- DoD brings knowledge of militarily critical technologies and future US defense policies and systems. [REDACTED]

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It was decided early on, however, that while members of TTIC, policy community representatives would not have a vote on key judgments and recommendations of TTIC studies. Substantive inputs from knowledgeable policy community representatives have been requested and have been useful. Strongly held policy views are reflected in attributed footnotes.

- State and DoD representatives have both used this vehicle. [REDACTED]

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The results indicate that these initial decisions were correct.

- TTIC addresses relevant issues because the policy community is directly involved.
- A review of the decisions and a survey of TTIC studies, such as on India and on the impact of selling fiber optic technology to China shows that the judgments reflect intelligence reporting and analysis. [REDACTED]

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DDI-05271X-86

Moreover, TTIC is already closely involved with the SIG/TT and with Ambassador Dean.

-- Many of the TTIC studies have been at the request of the SIG/TT.

-- [redacted] Chairman/TTIC, meets with  
Ambassador Dean regularly and has been invited by the  
Ambassador to brief the high-level meeting of COCOM next  
year. [redacted]

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Although I believe TTIC is effective as currently organized, if you have specific examples of undue policy interference let me or Chairman/TTIC know. Like you, we want to maintain the integrity of TTIC's product.

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